CABINET

Agenda Item 39

Brighton & Hove City Council

Subject: 2008-11 Local Area Agreement (LAA) 2010/11 and

2010/11 Organisational Health Report

Date of Meeting: 14 July 2011

Report of: Strategic Director, Resources

Lead Member: Cabinet Member for Finance & Central Services

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Key Decision: No Wards Affected: All

FOR GENERAL RELEASE

1. SUMMARY AND POLICY CONTEXT:

- 1.1 The report provides Local Area Agreement (LAA) performance information to the end of March 2011, the closing data for the LAA. It also provides information regarding the organisational robustness ('health') of some key council operations.
- 1.2 There are two appendices to this report; these contain final statistical information for the Local Area Agreement if this is available yet, and the organisational health of the council.
- 1.3 **'Local Area Agreement Summary Report'** (Appendix 1) The Local Area Agreement formed one strand of a city wide 'contract' which set priorities for Brighton and Hove and assessed how well we delivered against these. As this is a partnership agreement the responsibility for some indicators is shared across partner organisation across the city.
- 1.4 **Organisational Health 2010-11 year-end report** (Appendix 2) Organisational Health Indicators provide monitoring information and report progress about our corporate health, including council tax collection, staff sickness and equality monitoring.

2. RECOMMENDATIONS:

- 2.1 That Cabinet notes results against the 2008-11 Local Area Agreement and our current organisational health.
- 2.2 That Cabinet notes that the Government has made changes to the national performance management framework. This affects the LAA in that performance is no longer monitored centrally and that the Performance Reward Grant previously attached to targets was removed.
- 2.3 That Cabinet notes that this will be the final LAA, since local authorities and strategic partnerships are no longer required to produce them.

2.4 That Cabinet notes that a new Performance and Risk Management Framework is being developed that contains city-wide performance priorities.

3. RELEVANT BACKGROUND INFORMATION:

- 3.1 After a broad and thorough consultation process in 2007, LAA targets were agreed by the Strategic Partnership as the main performance priorities in Brighton and Hove for 2008/11. During this process public sector partners, in collaboration with the third and private sector, agreed to 35 indicators selected from the National Indicator Set. In addition 22 local targets were selected which were felt to be a priority for the city.
- 3.2 The current LAA was set for a three year period and was based on priorities determined at the time of negotiation. Our LAA was signed off by the Government Office for the South East.
- 3.3 The LAA was reviewed at the end of the second year to ensure that it continued to contain appropriate measures for our aspirations and those of our residents. The aspirations of our residents determined the Sustainable Community Strategy.
- 3.4 The delivery of the Sustainable Community Strategy was monitored through the LAA. A family of partnerships, under the Local Strategic Partnership, are responsible for delivery and monitoring of activity. As such the LAA was a citywide partnership performance agreement. It was also a statement of intent and aspiration. Each partner organisation continues to monitor its own performance in key areas.
- 3.5 Performance against LAA targets has largely been positive with the final results so far achieved, but areas of challenge remain. These will be addressed by the new emerging Performance and Risk Management Framework for the city.
- 3.6 The LAA was formed in the main from the National Indicator Set introduced in 2008, but subsequently cancelled in 2010. In some cases the national data sources will be unavailable until later in the year, whilst in others there is a significant time lag that can be up to three years (e.g. economic and sustainability indicators). Following the cancellation of the National Indicator Set a number of data collections for indicators ended so these can no longer be reported on.
- 3.7 Although the National Indicator Set has been discontinued the council is still required to report on around three quarters of the data sets that made them up. These data sets are specified in the Single Data List issued by the Department of Communities and Local Government.
- 3.8 The council and its partners' are moving to a commissioning model of service delivery and the basis of this commissioning will be a robust evidence base for local needs and aspirations. This represents a significant shift away from the previous central Government driven framework that the LAA was part of.
- 3.9 Cabinet are invited to examine the information in Appendix 1, to see progress over the duration of the LAA and, where necessary, recommend additional action or reporting. Detailed action plans for each target were monitored by the

Strategic Partnerships. Colours provide the direction of travel at the time of reporting:

GREEN	On target
AMBER	An area in need of improvement but close to achieving targ
RED	Off-track

- 3.10 Cabinet is invited to note good progress between April 2008 and March 2011 in the following areas:
 - L13a: reduced bullying in 11 16 year old age group
 - NI051: effectiveness of child and adolescent mental health services (CAMHS)
 - NI130: % Social care clients receiving Self Directed Support
 - NI135: Carers receiving needs assessment or review
 - L 23 (BV064): Private sector vacant dwellings returned into occupation
 - NI141: Percentage of vulnerable people achieving independent living
 - NI158: % non-decent council homes
 - NI195c: Improved street and environment cleanliness reduced graffiti
 - L 06 (NI020): Number of 'Assaults with less serious injury
 - L 07a&b (NI033a&b) Arson incidents
 - NI032: Repeat incidents of domestic violence
 - NI040: Number of drug users recorded as being in effective treatment
 - NI111: First time entrants (FTE) to the Youth Justice System

Cabinet is invited to note areas of on going challenge between April 2008 and March 2011 in the following areas:

- NI156: Number of households living in temporary accommodation
- NI047: The number of people killed or seriously injured in road traffic accidents
- L 22: Number of school age children in organised school visits

There is additional information and context for all of the above in appendix 1.

Please note that there are still a large number of targets where final data are not yet available. Some of these will be known within the next month or so, but at least 10 targets will not have final data until late 2011 or into 2012.

- 3.11 Organisational Health Indicators (Appendix 2) report progress against our corporate health including sickness and equality monitoring.
- 3.12 Organisational Health targets dealing with payment of invoices are managed and reviewed by Finance. Performance on paying invoices to small businesses is

subject to improvement work within the council. We are working in partnership with businesses to improve the processes.

Cabinet is invited to note good progress in the following areas:

- BV002a: The level of the Equality Standard for local government
- BV009: % of council tax collected
- BV010: % of non-domestic rates collected
- BV011a: % of top 5% of earners that are women
- BV011b: % of top 5% of earners who declare they are from an ethnic minority
- BV016a: % of employees who declare that they have a disability
- BV017: Staff who declare that they are from an ethnic minority
- BV156 % of authority buildings open to the public accessible to people with disabilities

Cabinet in invited to note areas of on going challenge in the following areas:

- BV011c: % of top 5% of earners who declare they have a disability
- 3.13 Organisational Health targets dealing with payment of invoices are managed and reviewed by Finance. Performance on paying invoices to small businesses is subject to improvement work within the council and good progress has been made over the year. We are working in partnership with businesses to continue to improve the processes.
- 3.14 Workforce indicators, in particular in relation to employees with disabilities and staff from an ethnic minority receive ongoing close attention. As part of this Human Resources are actively pursuing employment policies and campaigns to increase representation.
- 3.15 The Overview & Scrutiny Commission and its committees play a part in our drive for improvement. Each took regular reports and reviewed specific areas of poor performance. The Commission and the committees have work plans that take into account areas of poor performance and provide challenge and support to officers and partners to improve performance.

Changes to the Reporting Framework

- 3.17 The performance framework for managing the relationship between Central and Local Government has changed substantially over the last year. This change is intended to reduce bureaucratic burdens and enable focus on genuine local priorities. All designations of local improvement targets have therefore been revoked and full control of LAAs was handed to local authorities.
- 3.18 LAA performance will not be monitored centrally and the 'Performance Reward Grant' was cancelled. There is not a requirement to make a new agreement in 2011.
- 3.19 The National Indicator (NI) set has been cancelled and replaced with the Single Data List, a list of all data returns that councils must make to central government

departments and Arms Length bodies. These are comprehensive data sets and are not performance indicators, though some of the data sets previously informed the NI set.

4. CONSULTATION:

4.1 The Local Area Agreement 2008-2011 priorities were set in negotiation with the Local Strategic Partnership and the Government Office South East (GOSE).

5. FINANCIAL & OTHER IMPLICATIONS:

Financial Implications:

5.1 The LAA financial incentive (Performance Reward Grant) was removed, however, the partnership working through the LAA and the performance results supported the delivery of value for money strategies. The Organisational Health Report supports the identification of all potential financial impacts of risks and allows performance to be reviewed with strategic partners as part of the Performance and Risk Framework.

Finance Officer consulted: Anne Silley Date: 07/06/11

Legal Implications:

5.2 Local Area Agreements and the National Indicator Set were abolished in October 2010. Local Authorities are now required to provide to Central Government the information set out on the Single Data List described at paragraph 3.7 of the report.

Lawyer consulted: Elizabeth Culbert Date: 13/06/11

Equalities Implications:

5.3 The performance management framework aims to incorporate monitoring of progress against equalities and inclusion outcomes in the city.

Sustainability Implications:

5.4 The performance management framework aims to incorporate monitoring of progress against sustainability outcomes in the city.

Risk and Opportunity Management Implications:

5.5 The management of performance is important and contributes to avoiding the risk that the council's improvement priorities will not be delivered. Progress against performance indicators informs our risk and opportunity management assessments

Crime & Disorder Implications:

5.6 Reducing crime and disorder was a central theme of the Corporate Plan and the Local Area Agreement and monitoring progress against these outcomes is a key element of the proposed new performance management framework.

Corporate / Citywide Implications:

5.7 Cabinet, Public Service Board, the Strategic Leadership Board and the Corporate Management Team will get updates on the Performance and Risk Management Framework and City Performance Plan; this allows for both a regular overview of performance and more spotlighted discussions on areas that require additional discussion. These discussions will feed into the service planning timetable and establishment of a new corporate plan in the future. This is an essential part of the council's performance management framework.

6. EVALUATION OF ANY ALTERNATIVE OPTION(S):

6.1 The monitoring of the Local Area Agreement was part of the performance management framework and was a corporately defined process. This will be replaced by the Performance and Risk Management Framework.

7. REASONS FOR REPORT RECOMMENDATIONS

7.1 The report provides information on the LAA priorities to ensure close monitoring for continuous improvement for priorities under new arrangements.

SUPPORTING DOCUMENTATION

Appendices:

- 1. Local Area Agreement Summary Report
- 2. Organisational Health Report

Documents In Members' Rooms

None

Background Documents

None